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Ward J, Bashford T,

# **BMJ Open** Systems approach to health service design, delivery and improvement: a systematic review and meta-analysis

Alexander Komashie (1,2,3) James Ward,<sup>1</sup> Tom Bashford (1,3,4) Terry Dickerson,<sup>1</sup> Gulsum Kubra Kaya (1,5) Yuanyuan Liu (1,1) Isla Kuhn,<sup>6</sup> Aslı Günay (1,7) Katharina Kohler (1,1,4) Nicholas Boddy,<sup>1,8</sup> Eugenia O'Kelly (1,1) Joseph Masters,<sup>9</sup> John Dean,<sup>10</sup> Catherine Meads (1,1) P John Clarkson (1,1)

# ABSTRACT

**Objectives** To systematically review the evidence base for a systems approach to healthcare design, delivery or improvement.

Design Systematic review with meta-analyses. Methods Included were studies in any patients, in any healthcare setting where a systems approach was compared with usual care which reported quantitative results for any outcomes for both groups. We searched Medline, Embase, HMIC, Health Business Elite, Web of Science, Scopus, PsycINFO and CINAHL from inception to 28 May 2019 for relevant studies. These were screened, and data extracted independently and in duplicate. Study outcomes were stratified by study design and whether they reported patient and/or service outcomes. Metaanalysis was conducted with Revman software V.5.3 using ORs—heterogeneity was assessed using I<sup>2</sup> statistics. Results Of 11 405 records 35 studies were included, of which 28 (80%) were before-and-after design only, five were both before-and-after and concurrent design. and two were randomised controlled trials (RCTs). There was heterogeneity of interventions and wide variation in reported outcome types. Almost all results showed health improvement where systems approaches were used. Study guality varied widely. Exploratory meta-analysis of these suggested favourable effects on both patient outcomes (n=14, OR=0.52 (95% CI 0.38 to 0.71) I<sup>2</sup>=91%), and service outcomes (n=18, OR=0.40 (95% CI 0.31 to  $0.52) |^2 = 97\%$ ).

**Conclusions** This study suggests that a systems approaches to healthcare design and delivery results in a statistically significant improvement to both patient and service outcomes. However, better quality studies, particularly RCTs are needed. **PROSPERO registration number** 

CRD42017065920.

# INTRODUCTION

The 20th and 21st centuries have witnessed the development of highly effective healthcare technologies, diagnoses and interventions.<sup>1 2</sup> Nonetheless, there remains a pressing need for improvement in both the quality and safety of care delivery.<sup>3–5</sup> This is often attributed to several factors including

# Strengths and limitations of this study

- This is the first systematic review to provide a comprehensive and transparent synthesis of the published evidence base for a systems approach to healthcare design, delivery and improvement.
- A major limitation of our study rests on the heterogeneity of the literature it seeks to synthesise, with wide variation in the settings, participants, comparators, follow-up durations and study designs.
- We have conducted two exploratory meta-analyses in order to give an overview of the general direction of results, and we acknowledge that these may give artificial numerical precision which may not be warranted.
- This benefit must be interpreted and applied with care because the evidence mostly comes from before-and-after study designs, with inherent confounding factors of unknown magnitude and direction.
- Several included studies reported both the potential of a Hawthorne effect and the existence of other interventions at the time of their study which may have contributed to their observed outcomes.

multimorbidity,<sup>6</sup> the complexity of healthcare delivery<sup>7</sup> and a variety of cultural and organisational challenges.<sup>8 9</sup> Drawing on the experience of fields such as engineering and design a 'systems approach' to improvement has been advocated, that recognises the interacting components of healthcare delivery, the people involved, as well as planned, considered and adaptive iterative implementation.<sup>10–16</sup> However, there has not been a systematic review of the evidence base for such an approach within the healthcare literature to date.

Modern healthcare systems are striving for integrated, patient-centred, effective and efficient care,<sup>17</sup> but the lesson from engineering is that such systems do not happen by accident; they need to be planned, designed

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For numbered affiliations see end of article.

#### **Correspondence to**

Dr Alexander Komashie; A.Komashie@eng.cam.ac.uk and built.<sup>18</sup> Understanding what this process might look like has been explored with reference to the literature on patient safety,<sup>19</sup> Human Factors and Ergonomics (HFE),<sup>20</sup> general practice,<sup>21</sup> the well-being of healthcare workers<sup>22</sup> and public health.<sup>23</sup> These reviews, while useful, are limited in their scope and employ narrow views of a systems approach.

The primary objective of this study is to review, comprehensively, the usefulness of a systems approach to healthcare improvement. There were no limits on language, participant types, outcome types or any particular healthcare domain.

## **Definition of a systems approach**

Defining a systems approach is challenging. The approach has origins in a variety of disciplines, which have both diverged and converged over the past century. These range from mathematics to social science, and span both the physical and biological sciences.<sup>24</sup> In order to arrive at a definition that we could operationalise for the purpose of this systematic review, the team reviewed definitions of a systems approach including Clarkson *et al*,<sup>10</sup> Maier and Rechtin,<sup>25</sup> Chen<sup>26</sup> and the NASA systems engineering handbook.<sup>27</sup> As a result, we developed a shared understanding of a system, at its fundamental level, as:

A collection of different elements (or things) which together produce results unachievable by the individual elements on their own.<sup>28</sup>

Our working definition of a systems approach, which has been informed by Clarkson *et al*,<sup>10</sup> is as follows:

A systems approach to healthcare improvement is a way of addressing health delivery challenges that recognises the multiplicity of elements interacting to impact an outcome of interest and implements processes or tools in a holistic way.

This view of a systems approach integrates perspectives on people, systems, design and risk in a way that is applicable to healthcare systems across all scales from local service systems through to organisational, crossorganisational and national policy levels.

#### **METHODS**

This systematic review was conducted and reported in accordance with the Preferred Reporting Items for Systematic Reviews and Meta-Analyses (PRISMA) standard.<sup>29</sup>

Included were published primary research studies involving any patients in any healthcare setting where a systems approach was compared with concurrent or historical comparators—usual care or a non-systems approach, which reported numerical results for both groups for any outcomes relevant to the study being conducted. Excluded were conference reports or other unpublished studies, studies without clear evidence of a systems approach being used, studies without any type of comparator or studies without quantitative outcome data for either group.

## **Information sources**

We searched the following databases with no limits on date of publication: Medline, Embase and HMIC (via OVID), Health Business Elite, PsycINFO and CINAHL (via EBSCO), Web of Science and Scopus. The search was first conducted in August 2017 and repeated on 28 May 2019. It was repeated for a second time on 24 July 2020, but we found very little additional evidence, in particular nothing that would affect the meta-analysis direction and the conclusions of the systematic review. As a result, the analysis and results presented here are based studies up to May 2019. There were no limits on language, participant types, outcome types or any healthcare domain. The full search strategy including specific search strings are provided in online supplemental file 1.

# **Study selection process**

We used a structured, two-stage approach to determine inclusion. The first stage involved a title/abstract review of citations after removing duplicates. The second consisted of a full-text review of the 107 papers identified as potential for inclusion.

For the title/abstract review stage, three pairs of researchers looked at a third of the records each. Studies were selected for inclusion or rejection independently by each researcher, and with differences resolved first within the pair, and then within the whole team where the pair could not agree.

The full-text review stage applied the definition of a system and of a systems approach as stated above. Researcher pairs individually reviewed studies for inclusion or exclusion based on the following two questions:

- 1. Does the study identify a clear problem framed in a systems context and demonstrate the use of a systems approach, in some way? AND
- 2. Does the study have an appropriate design to address the research question?

Question one excluded any study which did not in some way demonstrate a systems approach in its formulation and/or implementation of an improvement intervention, while question two excluded all protocols, conference abstracts, systematic reviews, reviews, editorials and any paper with no primary research or no comparator arm.

Following the individual assessment, members of each pair discussed their results to arrive at a consensus on which studies to include. As a final check for all included studies, the team assessed each study against aspects of our working definition of a systems approach. Studies were assessed on a binary scale (0 or 1) as to whether they demonstrate a consideration of systems in the development of an intervention or in the implementation of the intervention, use of design and a consideration of risk. The outcome of this assessment is shown in table 1 in online supplemental file 2. A full list of excluded studies with reasons for exclusion is also provided in online supplemental file 3. Our method is also summarised using the PRISMA systematic review process shown in figure 1.

Table 1 Character	ristics of inc	Characteristics of included studies							
						Follow-up	Participants		
Study	Country	Health setting	Population	Intervention	Study type	duration	Before	After	Outcomes
Afsar-manesh <i>et al</i> , 2017 <sup>31</sup>	USA	Whole hospital—in general medicine, general surgery, neurosurgery, paediatrics, orthopaedics	Staff and patients	Comprehensive Lean methodology	Before and after 18 months	18 months	RN	RN	Patient
Allaudeen <i>et al</i> , 2017 <sup>37</sup>	NSA	University-affiliated department of veterans' affairs medical centre	Emergency Lean-based multidi Department patients initiative and PDSA and staff	Lean-based muttidisciplinary initiative and PDSA	Before and after/ concurrent control	3 years	RN	R	Service
Anderson <i>et al</i> , 2017 <sup>43</sup>	USA	The University of Colorado hospital academic medical centre	Geriatrics patients and staff	'Stepwise framework for implementing a comprehensive geriatrics hip fracture programme' involving twelve steps	Before and after 17 months	17 months	154	117	Patient /service
Bell <i>et al</i> , 2018 <sup>44</sup>	UK	Eight acute NHS hospital trusts and 12 local authority areas in North East England	Pregnant women	'BabyClear' – a complex intervention comprising a package of measures designed to support implementation of national guidance	Before and after 4 months	4 months	RN	Я	Patient/ service
Bhatt <i>et al</i> , 2014 <sup>41</sup>	NSA	Academic Medical Centre	Nursing staff	ACGME Core Competency of Systems-based Practice	Before and after 17 days	17 days	13	17	Service
Bhutani <i>et al</i> , 2006 <sup>42</sup>	NSA	Semiprivate urban birthing hospital	Babies discharged as healthy patients' parents, paediatricians, paediatric nurses, home care nurse agencies	Systems approach to Clinical Condition Management	Before and after 12 months	12 months	3227 8186	8186 11995	Patient Service
Bowen <i>et al</i> , 2016 <sup>45</sup>	NSA	Grady Memorial Hospital- single centre, hospital, stroke centre	Stroke patients	Multistakeholder process mapping to inform problem identification involving value stream mapping	Before and after 32 days	32 days	75	88	Service
Bradley <i>et al</i> , 2011 <sup>48</sup>	Ethiopia	Primary care in Rural Ethiopia	Primary care patients	The Ethiopian Millennium Rural Initiative	Before and after 18 months	18 months	140	140	Service
Catchpole <i>et al</i> , 2014 <sup>22</sup>	USA	Nonprofit, academic tertiary care medical centre	Trauma patients	A multiclisciplinary systems analysis informed by Human Factors Engineering, Systems Engineering Initiative for Patient Safety (SEIPS) and PDSA (iterative)	Before and after 5 months	5 months	14 72	13 107	Service
									Continued

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Table 1 Continued	ed								
						Follow-up	Participants		
Study	Country	Health setting	Population	Intervention	Study type	duration	Before	After	Outcomes
Chandrasekar <i>et al</i> , 2017 <sup>40</sup>	х С	A university hospital in the UK	All medical inpatients at a single UK hospital UK hospital	'Quality Improvement Methodology' including driver diagrams, pareto charts and statistical process analysis Also includes a range of interventions involving risk assessment tools, early identification using automated alerts, development of an intervention bundle, formation of an outreach support team staff engagement and patient and family empowerment.	Before and after 34 months	34 months	۴	ц	Patient/ service
Cochran <i>et al</i> , 2018 <sup>38</sup>	NSA	Franciscan Health Indianapolis – a general medical and surgical centre	Patients, nurses and a team of emergency room and system engineering specialists	Collective System Design (CSD) methodology involving PDCA – a systems engineering methodology, which recognises systems as the amalgamation of four key elements: Work/Actions, Structure, Thinking and Tone.	Before and after 8 months	8 months	щ	R	Patient/ service
DeFlitch <i>et al</i> , 2015 <sup>39</sup>	NSA	A suburban, tertiary care, academic emergency department, with paediatric and adult level one trauma	Patients and staff	"Engineering techniques" including defining a study team, process mapping, Discrete Event Simulation modelling and detailed design considerations leading to the Physician Directed Queuing (PDQ) model.	Before and after 3years	. 3years	RN	RN	Patient/ service
Dennerlein <i>et al</i> , 2017 <sup>48</sup>	nSA	Hospital-wide—at two hospitals	Direct patient care workers	A broad stakeholder engagement, new lifting equipment across hospital, new processes and group training and one-to-one coaching and mentoring for staff	Before and after 12 months	12 months	2149 2348	2131 2414	Service
Gupta <i>et al</i> , 2018 <sup>72</sup>	NSA	Parkland health and hospital system – a large public hospital in the USA	Healthcare staff and patients	A multidisciplinary team delivering PDSA including process mapping	Before and after 6 months	6 months	36	28	Service
Hathout <i>et al</i> , 2013 <sup>50</sup>	Canada	Province-wide, Manitoba, Canada	Healthcare staff	Stakeholder engagement, problem exploration, process mapping, exploration of systems drivers and value and objectives of services	Before and after 18 months	18 months	R	R	Patient/ service
Heymann <i>et al</i> , 2004 <sup>51</sup>	Israel	Maccabi Healthcare services, Healthcare staff a Health Maintenance Organisation serving 1.5M patients		Previously developed Systematic Inventive Thinking. Bases on 'Creativity as an exact Science'	Before and after 14 months	14 months	1000	1000	Service
Hultman <i>et al</i> , 2016 <sup>73</sup>	NSA	Academic medical centre of the University of North Carolina Hospitals	Healthcare staff and I patients	Lean-Six Sigma—using standard Before and after 24 months DMAIC model	Before and after	· 24 months	39 (27)	46	Patient/ service
									0

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CutoryBollateriaBollation <t< th=""><th></th><th></th><th></th><th></th><th></th><th></th><th>Follow-in</th><th>Participants</th><th></th><th></th></t<>							Follow-in	Participants		
Uniforme     Unifo	-			Population	Intervention	Study type	duration	Before	After	Outcomes
Solutional methodenesities and denoted reading to deformations         Control Reprintment and denoted reading to deformation         Control Reprintment and denoted reading to deformati				Women's health teams		Before and after/concurrent control	4 years	16 535 NR	15789 NR	Patient service
USA         Retristruction         Market for the protection involved and the protection involved and the protection involved and the protection involved and the protection of the protect			≩	Cardiac patients	System-wide Cardiopulmonary Resuscitation (CPR) programme for out-of-hospital Cardiac Arrest (OHCA) patients developed by lead Hospital.	Before and after	12 months	182 282	282 182	Patient Service
Caradad/S       Rediative inpatient units       Retires, parents       Co-production of intervention       Before and after 3       947       800         is seven North American       aregivers: unsess, is sequents       Restandarcises the structure aregivers: the structure and				Nursing bed managers, transfer line operators, patient pathway coordinators	'A systems engineering approach' involving a steering group consisting of hospital Chief Executive Officer (CEO), Chief Information Officer (COO), Vice Operating Officer (COO), Vice President for medical affairs, Director of nursing, and project leaders. Involved working with external supplies and use of DES and ABS.	Before and after	Can't tell	۴	Ϋ́	Service
6 <sup>-6</sup> USAPrivate, five-clinic primary care practiceComplex Alaptive SystemsBefore and after 6 months5295111USACommunity-based centres of excellenceComplex Alaptive SystemsBefore and after 6 months5295111USACommunity-based centres of excellenceCare arrest patientsCommunity-based initiativeBefore and after 6 months5295111SingaporeNational tertiary specialistCare arrest patientsCommunity-based initiativeBefore and after 6 months2471061SingaporeNational tertiary specialistCataract surgerySystems Engineering InitiativeBefore and after 6 months51130390109*USAUSAUSACataract surgerySystem Setoles and and PDSAStem Fagineering InitiativeBefore and after 6 months51130390109*USAUSAUSACataract surgerySystem Setoles and and PDSAStem Fagineering InitiativeBefore and after 6 months51153930109*USAUSAUSAUSAStem Fagineering InitiativeBefore and after 6 months51153930109*USAUSAUSAUSAStem Fagineering InitiativeBefore and after 6 months51153930109*USAUSAUSAUSAUSAStem Fagineering InitiativeBefore and after 6 months51153930109*USAUSAUSAUSAUSAUSAUSAUSA511539		inada/USA	lada	Patients, parents or caregivers, nurses, medical students and residents	Co-production of intervention to standardise the structure of healthcare provider-family communication on family centred rounds.	Before and after	3 months	947 1574	890 1532	Patient
USACommunity-based centres of excellenceTarke heart America programme': basted initiativeEafore and after 6 months247106SingaporeNational tertiary specialistCataract surgery hospitalSystems Engineering Initiative and PDSABefore and after 6 months247106SingaporeNational tertiary specialistCataract surgery and PDSASystems Engineering Initiative and PDSABefore and after 6 months109O19**USAUS Academic Heatth CentrePatients and staffSystem-level design and and PDSABefore and after/concurrent61133300O19**USAUS Academic Heatth CentrePatients and staffSystem-level design and and validation, installationBefore and after/concurrent557678O19**A Cademic Heatth CentrePatients and staffSystem-level design and and validation, installationBefore and after/concurrent557678O19**A Cademic Heatth CentrePatients and staffSystem-level design and and validation, installationBefore and after/concurrent557678D19**A Cademic Heatth CentrePatients and staffSistem-level design and and validation, installationSistem-level design and after/concurrent557678D19**A Cademic Heatth CentrePatients and staffPatients and validation, installation577678D19**A Cademic Heatth CentrePatients and validation, installationPatients577678D19**A Cademic Heatth CentrePatients<			linic primary	Coronary Heart Disease (CHD) patients	Complex Adaptive Systems principles	Before and after	6 months	529 529	511 511	Patient Service
Singapore       National tertiary specialist       Cataract surgery       Systems Engineering Initiative       Before and after       6111       39390         D19 <sup>48</sup> USA       USA       US Academic Health       Patients and staff       System-level design and and PDSA       Before and after       6111       39390         D19 <sup>48</sup> USA       US Academic Health       Patients and staff       System-level design and and validation, installation       Before and after/concurrent       Before and after/concurrent       678       678         D19 <sup>48</sup> USA       US Academic Health       Patients and staff       System-level design and and validation, installation       Before and after/concurrent       Before and after/concurrent       670       678         Provide       Anothes       and validation, installation       Concurrent       Before and after/concurrent       670       678         Provide       Anothes       and validation, installation       Concurrent       Before and after/concurrent       Before and after/concurrent       Before and after/concurrent       Before       678       678         Provide       Anothes       and validation, installation       Concurrent       Before				Cardiac arrest patients	nme':	Before and after	6 months	247 247	106 106	Patient Service
USA US Academic Health Centre Patients and staff System-level design and Before and 5months 557 678 including nurses, analysis involving system design after/concurrent nurse assistants, and validation, installation control therapists, physical performance measurement therapists, physicals			tertiary specialist		Systems Engineering Initiative for Patient Safety (SEIPS) Model and PDSA	Before and after	6 months	6111	39390	Service
				Patients and staff including nurses, nurse assistants, occupational therapists, physical therapists, physicians	System-level design and analysis involving system design and validation, installation and education, operation and performance measurement	Before and after/concurrent control	5 months	557	678	Service

5

Table 1 Continued	q								
						Follow-up	Participants		
Study	Country	Health setting	Population	Intervention	Study type	duration	Before	After	Outcomes
McKetta <i>et al</i> , 2016 <sup>57</sup>	USA	The Cardiac Centre at a Children's Hospital	Cardiac centre staff	A Discrete Event Simulation together with traditional (Jl involving a multidisciplinary team using a four-step framework – Define, Diagnose, Test and Implement, and Sustain. Including PDSA	Before and after 4 months	4 months	135	138	Service
Moran <i>et al</i> , 2018 <sup>47</sup>	UK	UK NHS in England and North Wales	Population of England and wales	Trauma systems – Systematic trauma care on a national basis.	Before and after 4 years	4 years	44 059 41 149	17956 17092	Patient Service
New <i>et al</i> , 2016 <sup>34</sup>	Ъ	The Orthopaedic trauma theatre of a UK hospital Trust	Theatre staff	A two-step intervention – 1 hour Lean training followed by 6 months coaching. Training covered Lan principles Muda, Poka-Yoke, Genchi Genbutsu, Kaizen, flow, Just-In-Time (JIT), respect and teamwork, process mapping, PDCA cycles	Before and after/concurrent control	6 months	450 25	567 17	Patient Service
Rateb <i>et al</i> , 2011 <sup>35</sup>	Egypt	Egypt HIO/community, Medical fitness testing.	HIO doctors, nurses, admin staff, oustomers	Business Process Re-engineering Before and after Can't tell focusing on Structure, Process and Outcome. Systems approach appears to mean everything from building renovation to customer and staff satisfaction.	Before and after	Can't tell	251 101	251 101	Patient Service
Rothemich e <i>t al</i> , 2010 <sup>54</sup>	USA	16 primary care practices	Adult smokers, family physicians,	Called QuitLink Intervention. Limited details provided. Described as using paper-based, systems approach to identify smokers, provide advice to quit, and asses willingness to quit, includes supporting willing smokers too access quitlines and communicate feedback from quitline to clinicians	control (RCT)	1 month	958	857	Service
Rustagi <i>et al</i> , 2016 <sup>36</sup>	lvory Coast, Kenya and Mozambique	Nory Coast, Mother-to-child HIV Kenya and transmission prevention Mozambique services in three countries in Africa – Cote d'Ivoire, Kenya and Mozambique	Healthcare staff and patients	The Systems Analysis and Improvement Approach—a 5-step, iterative package of systems analysis and improvement tools developed using multiple systems engineering techniques including continuous quality improvement.	Before and after/concurrent control (RCT)	9 months	44	6	Patient
Ryan et <i>a</i> l, 2006 <sup>55</sup>	Хŋ	Manchester Alcohol Service (MAS) In-patient detoxification service	Detox service users	A whole systems approach to alcohol services—A collaborative working between multiple organisations	Before and after Can't tell	Can't tell	171	2754	Patient
									Continued

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Table 1 Continued	7								
						Follow-up	Participants		
Study	Country	Health setting	Population	Intervention	Study type	duration	Before	After	Outcomes
Shultz <i>et al</i> , 2015 <sup>76</sup>	USA	5 Family Medicine Clinics and 4 Internal Medicine Clinics (as control)	Physicians and staff	Sequential and linked PDSA/ Adjust cycles. A consensus-based framework that addresses the process of care	Before and after/concurrent control	2 years	67 91 4	67914	Service
Srinivasan <i>et al</i> , 2017 <sup>77</sup>	NSA	Emergency department and inpatient unit of a 280-bed tertiary care, free-standing children's hospital	1–23 months babies and parents	Driver Diagram plus three cycles of PDSA involving stakeholder surveys focusing on changing clinician behaviour through both education, re-enforcement and encouragement.	Before and after 3 weeks	3 weeks	221 114 86	91 115 97	Patient/ service
Tetuan <i>et al,</i> 2017 <sup>58</sup>	NSA	Integrated heatthcare systems comprising primary and specialty clinics, and a 568-bed acute care hospital.	Nurses	Systems Thinking Education Programme	Before and after 12 months	12 months	1652	1998	Service
ABS, Agent-Based Simulatic Service; NR, Not Reported; I	on; ACGME, Ac PDCA, Plan-Do	:creditation Council for Graduate Mec )-Check-Act; PDSA, Plan-Do-Study- <i>I</i>	dical Education; DES, Dis Act; QI, Quality Improvem	ABS, Agent-Based Simulation; ACGME, Accreditation Council for Graduate Medical Education; DES, Discrete Event Simulation; DMAIC, Define, Measure, Analyze, Improve, Control; HIO, Health Insurance Organisation; NHS, National Health Service; NR, Not Reported; PDCA, Plan-Do-Check-Act; PDSA, Plan-Do-Study-Act; OI, Quality Improvement; RCT, Randomised Controlled Trial.	Measure, Analyze,	Improve, Control,	HIO, Health Insurance	Organisation; NHS, N	ational Health

# **Open access**

# **Data collection**

A template for data extraction was developed by the research team working through samples of the selected papers to identify relevant fields and tables appropriate to the study question. The data extraction process was designed to include an element of quality control and minimisation of researcher bias. The lead author initially extracted data from all included studies using the agreed template, with other team members each assigned a subset of these to independently corroborate.

Data were extracted into tables as listed below, and all included in online supplemental file 2. Patient outcomes and service outcomes are each separated into two tables according to study design (see online supplemental table S2–S5b). Online supplemental tables S6–S8 are the results of applying the Critical Appraisal Skill Programme (CASP)<sup>30</sup> questions to included studies:

- 1. Study source, Country, year and aspects of systems approach.
- 2. Characteristics of studies (population and intervention).
- 3. Characteristics of studies (design, baseline type, blinding and funding source).
- 4. Patient outcomes
  - 1. Patient outcomes for studies with before and after design.

2. Patient outcomes for studies with concurrent design.

- 5. Service outcomes
  - 1. Service outcomes for studies with before and after design.
  - 2. Service outcomes for studies with concurrent design.
- 6. CASP questions for appraisal of cohort Studies.
- 7. CASP questions for appraisal of case-control Studies.
- 8. CASP questions for appraisal of randomised controlled trials (RCTs).

Examples of patient outcomes include numbers of vaccinations received, numbers of medication events and time to death. Examples of service outcomes include appointment delays, customer flows and time to treatment received. We did not include every outcome as this was impossible. We also did not use summary outcomes as this will give undue weighting to some studies compared with others. Outcomes were selected based on their relevance to the overall objective of the respective studies.

# Patient and public involvement

Due to the focus of this review on synthesising evidence within the academic literature, patient and public involvement was not applicable.

# Data analysis

Review manager (V.5.3, The Cochrane Library) was used for the meta-analyses using a random-effects model due to the heterogeneity of participants, interventions and outcome measures. Meta-analysis was conducted for service outcomes and patient outcomes separately where the categories below had the highest number of studies.

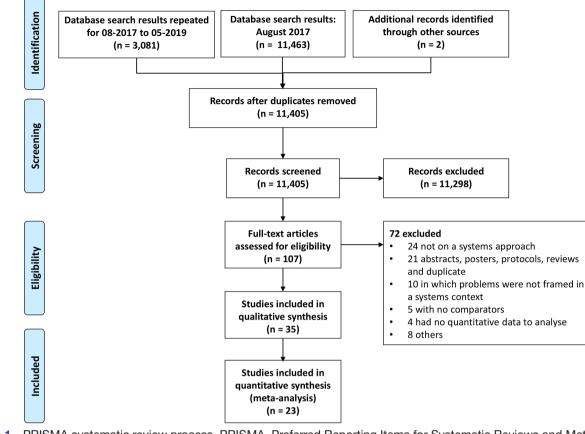


Figure 1 PRISMA systematic review process. PRISMA, Preferred Reporting Items for Systematic Reviews and Meta-Analyses.

Categories were before-and-after studies, studies with concurrent controls and continuous versus categorical versus time-to-event data. The highest numbers of studies for both service and patient outcomes were the before-and-after studies so this category was used in both meta-analyses. Heterogeneity was assessed using the  $I^2$  statistic, using standard thresholds. Risk of publication bias was assessed by use of a funnel plot primarily using the service outcome studies and adding the patient outcome results for studies not already in the service outcome meta-analysis.

Risk of bias for all studies was assessed by two researchers independently using CASP checklists.<sup>30</sup> These were chosen because they have a suite of checklists appropriate for different study designs. Differences were resolved through a consensus process. The CASP checklist for cohort studies, case control and RCTs were applied accordingly. The checklists consist of 11 or 12 questions in three sections—study validity, study results and local value of results. A complete PRISMA checklist (online supplemental file 4) is also included to illustrate adherence to the review process.

# RESULTS

Our initial search found 11463 records published prior to August 2017 and an extended search in May 2019 found a further 3081 records. After deduplication there were 11405 citations including two records added from personal sources. Of these, 11298 records were excluded after the scanning process, leaving 107 full texts. Included were 35 studies, out of which 23 provided sufficient data for the two meta-analyses conducted (figure 1).

Of the 35 included studies, 28 (80%) had a before-andafter design only. Six studies had both a before-and-after and concurrent design (including two RCTs). Summary characteristics of included studies are presented in table 1. Studies excluded at the full-text review stage, with reasons for exclusion, are provided in the online supplemental file 3.

There was considerable diversity in how a systems approach was conceptualised and implemented in the included studies. This diversity in approaches may be categorised in three ways:

- 1. A comprehensive implementation of traditional tools and approaches such as Plan-Do-Study-Act (PDSA), Lean, Human Factors Engineering, WHO health systems strengthening principles, SEIPS model, Business Process Re-engineering, Structure- Process- Outcome and various combinations of these.<sup>31-40</sup>
- 2. A focus on the breadth of coverage of the intervention, involving a wide range of stakeholders from patients, communities, multiple departments including consideration of physical structures.<sup>41-55</sup>
- 3. The application of standard systems concepts such as systems thinking and complex adaptive systems theory.  $^{56-60}$

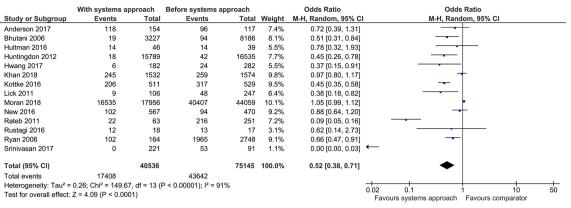


Figure 2 The impact of a systems approach on patient outcomes - before-and-after studies. M-H, Mantel-Haenszel

Almost all included studies showed a benefit for using a systems approach for almost all the outcomes. The exceptions were New *et al*<sup> $\beta$ 4</sup> (service outcome, concurrent control) and Dennerlein *et al*<sup> $\theta$ 9</sup> (service outcome, concurrent control). Most of the factors reported as contributing to success were related to people. These were expressed in the form of engaging with stakeholders, taking a teambased approach, enhancing communication, adopting a collaborative approach, patient-centredness and physician-centredness. Similarly, difficulty in measuring impact and the inability to generalise to other contexts emerged as the most significant limitations.

We included two RCTs in our systematic review. Both reported significant improvements in outcomes favouring a systems approach. Rustagi *et al*<sup> $\beta$ 6</sup> randomised 36 health facilities in Cote d'Ivoire, Kenya and Mozambique to usual care or 'a systems engineering intervention' stratified by country and volume. They found that antiretroviral (ARV) coverage for HIV positive women increased threefold in intervention facilities compared with control facilities while HIV-exposed infants screening increased 17-fold. Similarly, Rothemich *et al*<sup> $\beta$ 4</sup> randomised 16 practices into intervention (8) and control (8) groups to determine whether a systems approach enhances smoking cessation support in primary care practices. The study concluded that a systems approach to identifying smokers, advising, assessing readiness to quit and referral to supporting agencies, led to statistically significant increases in cessation for patients irrespective of gender, compared with traditional tobacco-use vital sign screening alone.

Two exploratory meta-analyses were conducted on categorical outcomes reported in before-and-after studies; one on patient outcomes (figure 2), and one on service and resource use outcomes (figure 3).

Exploratory meta-analysis suggests that a systems approach significantly improves both patient outcomes (n=14, OR=0.52 (95% CI 0.38 to 0.71)  $I^2$ =91%) and service outcomes (n=18, OR=0.40 (95% CI 0.31 to 0.52)  $I^2$ =97%).

Heterogeneity was very high. The funnel plot (figure 4) is unclear regarding publication bias. If anything, it might suggest that small studies with very positive results are missing, rather than those with null results.

It is important that the above results are interpreted with the heterogeneity and the quality of the included studies in mind. The two included RCTs both had reasonably high quality. The five cohort studies with concurrent controls varied between good and fair quality. The beforeand-after studies which made up 80% of included studies varied widely in quality, ranging from good to very poor. Details of the quality assessment results are included in the last three online supplemental table S5–S7.

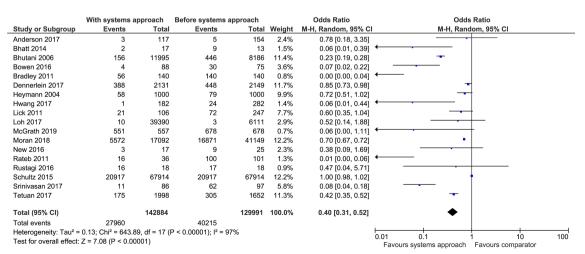
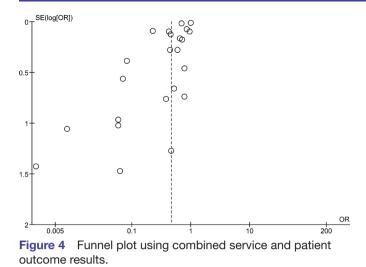


Figure 3 The impact of a systems approach on service and resource use-before-and-after studies. M-H, Mantel-Haenszel



# DISCUSSION

Our novel systematic review with exploratory metaanalyses suggests that the use of a systems approach to improving care results in significant benefits for both patient and service outcomes. There were two RCTs included that individually found statistically significant improvements in outcomes associated with the use of a systems approach. These findings, together with the observation that the majority of studies had a beforeand-after design, present a challenge in interpretation of results in relation to what is usually considered good quality evidence. In addition, we observed a number of factors, which may support success in the use of a systems approach as reported by the included studies. To our knowledge, this is the first systematic review that has endeavoured to conduct a comprehensive synthesis of the evidence base for a systems approach to healthcare improvement.

This review adds to a growing number of systematic reviews apparently motivated by the desire to find evidence for what works in healthcare improvement. Narrative reviews<sup>19–23</sup> of a systems approach in healthcare have focused on specific health issues such as patient safety, Human Factors and Ergonomics (HFE) in healthcare, primary care, well-being of health workers and public health. Though these generally demonstrate value of a systems approach, they lack a rigorous and comprehensive assessment of the evidence base for this. Other systematic reviews have been conducted on most of the major healthcare improvement methodologies including Lean,<sup>61</sup> Six Sigma,<sup>61 62</sup> PDSA,<sup>63</sup> Statistical Process Control (SPC)<sup>64</sup> and Quality Improvement Collaboratives (QIC),<sup>65</sup> with mixed results. DelliFraine *et al*<sup>61</sup> in their review of both the Lean and Six Sigma methodologies concluded that there is very weak evidence that either of the methods improves care. However, the review did not provide a meta-analysis of the studies identified and only focused on studies between 1999 and 2009, thus limiting its value. Taylor *et al*<sup>66</sup> in their review of PDSA found poor compliance with the original principles of the methodology

but did not aim to assess the impact of the method on outcomes. In the review of SPC, the authors found considerable benefits of using the approach to monitor and control health processes, though they acknowledge some limitations exist. Wells *et al*<sup>65</sup> in their review of QICs reported significant improvements in process and patient outcomes. Their review reported outcome measures from included studies but stopped short of a full meta-analysis. Our findings are also consistent with the expectations of positive impact from the several publications that have called for a systems approach to tackling the challenges of modern health delivery systems.<sup>10-16</sup> There is, clearly, considerable interest in assessing the evidence base of various improvement methodologies, however, existing systematic reviews have not been comprehensive enough and lack focus on patient and service outcomes.

Though the current review focuses on a systems approach to improvement, we believe this represents the most comprehensive systematic review and meta-analysis so far for evidencing the effectiveness of an improvement methodology. This is because we had no limits on date of publication, health setting, study type or participant types. We wanted the results to be relevant to a wide range of healthcare improvements contexts. However, one may object to our decision to combine very heterogeneous studies as we have done because of the differences in clinical settings and outcomes being measured. We reasoned that the results of a combined study would be more useful to the healthcare community, practitioners and policy-makers than an issue-specific systematic review. Moreover, several of those already exist, although not as rigorous. The inclusion of two RCTs in this review further strengthens the results. Though limited in number, both RCTs report statistically significant improvements in outcomes following the implementation of a systems approach.

# Limitations

The major limitation of our study rests on the heterogeneity of the literature it seeks to synthesise, with wide variation in the settings, participants, comparators, follow-up durations and study designs. We have sought to mitigate this using a clearly articulated definition of a systems approach, and a structured, rigorous, approach to synthesising the available evidence. We have conducted just two meta-analyses in order to give an overview of the general direction of results. We acknowledge that the estimated effect size gives an artificial precision which may not be warranted. The heterogeneity of meta-analysis results is to be expected, given the wide variation in participants, settings, interventions, comparators and outcomes. This exploratory meta-analysis can only indicate that a systems approach appears to be beneficial. This benefit must be interpreted and applied with care because the evidence mostly comes from before and after study designs, with inherent confounding factors of unknown magnitude and direction. There is also a significant risk of publication bias, and several included studies also reported both the potential of a Hawthorne effect and the existence of other interventions at the time of their study which may have contributed to their observed outcomes. The fact that we selected outcomes based on their relevance to the overall objectives of the studies included may introduce another level of bias if authors framed their objectives based on what they wanted to publish.

# Implications for further research

The engineering sector is one that has excelled in the application of a systems approach.<sup>18</sup> The experience of the Systems Engineering community is that the value of a systems approach—in terms of quality of the resulting system, reduction in cost, delivery on time, customer satisfaction—corresponds to the extent to which a project or organisation commits to the approach.<sup>67 68</sup> This has implication for our findings in this review. It helps raise a number of questions that present opportunities for future research. For example, what are the different ways in which a systems approach is implemented in healthcare? Is there an association between the time and resource invested in a systems approach and the impact on patient and service outcomes? If so, what is the optimum level of investment?

Another opportunity for future research is a comparative review which assesses the impact of all improvement initiatives against those explicitly adopting a systems approach if more certainty of the value of the approach is desired. Given the volume of literature involved in such a comparative review, this would represent a significant undertaking. Studies are also needed that adopt better study designs such as RCTs or, if necessary, develop alternative ways of understanding and achieving sufficiently robust evidence for a systems approach to healthcare design and delivery. This is a point pertinent to all improvement efforts, where the traditional medical model of the randomised controlled trial is rarely appropriate, but the need to generate convincing evidence remains pressing.

# **Policy implications**

We have argued from the start that there has been a growing recognition of the potential value of a systems approach to healthcare improvement over the past two decades. Most of this recognition has been at the policy level, involving the WHO,<sup>69</sup> the Institute of Medicine in the USA,<sup>3 4 12</sup> the Department of Health in the UK<sup>70 71</sup> and more recently, through a joint initiative between the Royal Academy of Engineering, Royal College of Physicians and the Academy of Medical Sciences.<sup>10</sup> However, to support further research and increased practice of a systems approach in health and care, policy-makers need to understand the evidence base. Though several success stories and domain-specific reviews exist, a comprehensive review of the evidence across the healthcare literature has been lacking. Our review may, therefore, become invaluable to policy-makers who have found the argument for a systems approach conceptually appealing but also desire to see the evidence of what difference such an

approach can make to patient and service outcomes. In addition, the references taken individually may serve as examples of real-world applications of a systems approach to healthcare improvement.

# **CONCLUSIONS**

In summary, we have argued that a systems approach to healthcare has been championed increasingly in the health and care literature and in a variety of grey literature reports and position documents. We provide the first attempt to comprehensively explore the evidence base through a systematic review and meta-analysis. The results provide reasonably clear evidence that a systems approach to addressing health delivery challenges may lead to significant improvements in both patient and service outcomes.

#### Author affiliations

<sup>1</sup>Department of Engineering, University of Cambridge, Cambridge, UK <sup>2</sup>The Healthcare Improvement Studies (THIS) Institute, University of Cambridge,

Cambridge, UK <sup>3</sup>NIHR Global Health Research Group on Neurotrauma, Cambridge University Hospitals NHS Foundation Trust, Cambridge, UK

<sup>4</sup>Division of Anaesthesia, Cambridge University Hospitals NHS Foundation Trust, Cambridge, UK

<sup>5</sup>Faculty of Engineering and Natural Sciences, Istanbul Medeniyet University, Istanbul, Turkey

<sup>6</sup>School of Clinical Medicine, University of Cambridge, Cambridge, UK

<sup>7</sup>Media and Visual Arts, Koc University, Istanbul, Turkey

<sup>8</sup>Primary Care Unit, Department of Public Health and Primary Care, University of Cambridge, Cambridge, UK

<sup>9</sup>Major Trauma Unit, Cambridge University Hospitals NHS Foundation Trust, Cambridge, UK

<sup>10</sup>Department of Care Quality Improvement, Royal College of Physicians, London, UK
<sup>11</sup>School of Nursing and Midwifery, Anglia Ruskin University - Cambridge Campus, Cambridge, UK

Twitter Alexander Komashie @AlexanderDotKom, Isla Kuhn @ilk21 and Eugenia O'Kelly @eugeniaokelly

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#### **ORCID iDs**

Alexander Komashie http://orcid.org/0000-0002-0715-4729 Tom Bashford http://orcid.org/0000-0003-0228-9779 Gulsum Kubra Kaya http://orcid.org/0000-0003-2331-2392 Ash Günay http://orcid.org/0000-0002-5261-5889 Katharina Kohler http://orcid.org/0000-0003-1919-0193 Eugenia 0'Kelly http://orcid.org/0000-0002-4748-3957 Catherine Meads http://orcid.org/0000-0002-2368-0665 P John Clarkson http://orcid.org/0000-0001-8018-7706

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