

1 **Expert opinion on classification for footballers with vision impairment: Toward an evidence-**
2 **based minimum-impairment criteria**

3 **Abstract**

4 In para-sport the aim of classification is to minimise the impact of impairment on the
5 outcome of competition. Despite requirements of the International Paralympic Committee
6 Athlete Classification Code for classification to be evidence-based and sport-specific, sports
7 for athletes with VI, including football, use the same generic classes across almost all sports.
8 The aim of this study was to consult with experts to establish the needs and challenges for
9 developing a code-compliant system of classification for VI football. A panel of 18 experts
10 with international experience in VI football (16.8 ± 10.2 years) took part in a three-round
11 Delphi study using online surveys. Results showed that the panel did not think that the
12 current system completely fulfils the aim of classification. The panel identified measures of
13 visual function they considered to be relevant but are not currently measured during
14 classification including dynamic acuity, depth and motion perception, and contrast and light
15 sensitivity. Moreover, they identified technical skills such as ball control, dribbling and
16 passing, as well as perceptual-cognitive skills, as most likely to be affected by vision
17 impairment. Findings outline the need for change and offer a framework for future research
18 to develop evidence-based classification for VI football.

27 **Keywords:** Paralympic; classification; football; vision; Delphi

28 **Introduction**

29 Fairness is a key consideration when developing legitimate sporting competition. For
30 example, boxers are grouped only to compete against other fighters of a similar weight. This
31 process is known as *classification*. The key goal of classification is to make sport fairer;
32 meaning the athlete's weight, age, gender, or impairment should have minimal influence on
33 the outcome of competition. Similarly, para-athletes are grouped to compete in classes with
34 others who have impairments that have a similar impact on performance, with the goal to
35 minimise the impact of eligible impairment types on the outcome of competition (Tweedy et
36 al., 2014; Tweedy & Vanlandewijck, 2011).

37 Understanding the *impairment-performance* relationship for specific impairment types in
38 a given sport is important in legitimizing competition for para-sports. This should be specific
39 to how impairment impacts performance during competition in that particular sport
40 (International Paralympic Committee, 2015c). In the past, classification has been based on
41 grouping by the nature of impairment. However, this approach does not account for the
42 relationship between performance and impairment in the specific sport in which an athlete is
43 competing. The IPC Athlete Classification Code now requires all sports to develop sport-
44 specific classification systems that are based on research evidence quantifying the impact of
45 impairment on performance.

46 Classification research has a much longer history in sports involving physical, and to
47 some extent cognitive impairments, than it does for athletes with vision impairment. For
48 example, the impairment-performance relationship has been investigated in wheelchair racing
49 (Beckman et al., 2014; Vanlandewijck et al., 2011) and team sports such as wheelchair
50 basketball (Vanlandewijck et al., 2003), wheelchair rugby (Altmann et al., 2014) and
51 cerebral-palsy (CP) football (Pastor et al., 2019; Reina et al., 2016, 2018). Research in CP

52 football has developed a number of sport-specific performance tests. This has led to the
 53 implementation of a new classification system, and also evidences the need to consider the
 54 link between the classification system and the sport rules. For example, in CP football rules
 55 are in place regarding the number of players of a certain class that can be on the field at any
 56 one time. In other team sports such as wheelchair basketball and rugby, the classification
 57 process assigns a point score to players with a sport rule on the maximum number of points
 58 allowed on the court at once.

59 Sports for vision impaired (VI) athletes have made slower progress. The majority of VI
 60 sports are currently classified in the same way using a system originally based on the World
 61 Health Organisation definitions of low vision and blindness (WHO; World Health
 62 Organisation, 2004). The current class system that now differs slightly from WHO definitions
 63 can be found in table 1. B1 athletes are effectively blind, with some having very rudimentary
 64 vision (e.g., the ability to perceive light vs. dark). The B2 and B3 classes include athletes that
 65 have more sight.

Table 1. Current classes based on visual acuity and visual field, LogMAR 1.0 represents the current MIC.

Class	Visual acuity (LogMAR)	Visual field (radius)	Description
B3	1.0 to 1.4	Less than 20 degrees	Limited visual acuity and/or visual field in both eyes.
B2	1.5 to 2.6	Less than 5 degrees	Severely limited visual acuity and/or visual field in both eyes.
B1	Poorer than 2.6	Cannot be B1 with only loss of visual field	A player can typically distinguish only light from dark or is not able to perceive light.

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67 A previous Delphi study that consulted an expert panel across a variety of VI sports found
 68 that, at present, VI sports do not currently achieve the stated aim of classification - to

69 minimize the impact of impairment on the outcome of competition (Ravensbergen, Mann, &
70 Kamper, 2016). Progress has begun with the International Blind Sports Federation (IBSA)
71 and the IPC publishing a joint consensus statement that outlines research models for the
72 development of evidence-based sport-specific classification for VI sports (Mann &
73 Ravensbergen, 2018). This statement outlined key considerations in classification research
74 including the impact of sport rules, blindfolds, guides, procedures for evaluating vision, and
75 developed models for undertaking classification research. Building on this, a number of
76 individual sports such as shooting (Allen et al., 2016, 2018, 2019; Myint et al., 2016),
77 swimming (Ravensbergen, Genee, & Mann, 2018) and judo (Krabben et al., 2018, 2019)
78 have begun to develop evidence bases for classification. However, challenges remain for the
79 VI version of the world's most popular sport, football.

80 In order to develop an evidence-based and sport-specific classification system for any VI
81 sport, research is required to investigate what should be the minimum impairment criteria
82 (MIC; Mann & Ravensbergen, 2018). The MIC in any sport refers to the least amount of
83 impairment that has an impact on performance in the specific sport (International Paralympic
84 Committee 2015a; 2015b). For example, the MIC in VI football should be the minimum level
85 of vision impairment that decreases performance when competing with sighted players and
86 therefore should qualify them to compete in the para version of the sport. Once the MIC is
87 established, and there is a clear understanding of who is eligible to compete in VI football,
88 these eligible players can be best grouped into sport classes (International Paralympic
89 Committee, 2015c; Mann & Ravensbergen, 2018).

90 In the current structure of VI football, the separate classes are often thought of as two
91 different sports (blind and partially-sighted football). B1 athletes compete separately while
92 wearing blindfolds and using a ball with sound and 'kickboards' on the sides of the
93 pitch/court. B2 and B3 athletes compete together without adaptations such as blindfolds or

94 sound in the ball, instead relying on their remaining sight. This means that, currently, one
95 class plays a game based largely on the use of sound, while the others play based on the use
96 of their sight. This is similar to other VI sports that do not consider different classes as
97 separate sports. For example, in swimming, B1 uses blackened goggles, and in athletics some
98 runners in B2 and all in B1 use guide runners, but B3 do not. Football may be viewed
99 differently because slightly more adaptations are used (the court, goals, and ball are
100 different), or because, unlike other sports, one class is in the Paralympic Games and the
101 others are not. Despite this, according to the IPC definition of an MIC (International
102 Paralympic Committee 2015a; 2015b), and IBSA's classification procedures, there is actually
103 only a single MIC used to establish whether a player is eligible to compete in VI football
104 (currently LogMAR 1.0; see Table 1). Rather than having a separate MIC for the B1 version
105 of the sport, class boundaries establish whether the player should be allocated a B3, B2 or B1
106 class. Adaptations are then added to enable the players who cannot compete with sight (B1)
107 to compete with sound.

108 According to the IPC and IBSA's joint position stand on classification, it is crucial for
109 this single MIC to be established in research using the *unadapted* form of a sport (Mann, &
110 Ravensbergen, 2018). This has important implications in particular for blind football.
111 Consider if this rule were not the case and instead that the MIC was investigated using the B1
112 version of the sport. It would in all likelihood be impossible to establish a relationship
113 between impairment and performance. Because all athletes wear a blindfold in the B1 class,
114 then even fully sighted individuals would appear to be impaired and would become eligible to
115 compete. Instead, during research, the MIC should be established using the unadapted form
116 of the sport whereby those with impairment are found to have a genuine decrease in
117 performance (Mann, & Ravensbergen, 2018). Without the adaptations in place, the most
118 suitable 'unadapted' form of VI football for all current classes, is futsal.

119 There are also challenges when aiming to establish the impairment-performance
120 relationship in a team sport. In individual sports, such as swimming or shooting, performance
121 can be measured in a fairly unambiguous fashion using race times or scores. In team sports,
122 such as football, there is need to understand how impairment impacts a variety of
123 performance variables that may be significantly less defined than a race time. For instance, an
124 individual's own passing performance will impact the team's overall possession and chance
125 of winning. Research is required to establish the degree to which vision impairment would
126 restrict these skills irrespective of the amount of practice an athlete might perform.
127 Furthermore, there is a need to gain an understanding of how changes in each of those aspects
128 of an individual's performance may impact the performance of the team.

129 Developing an evidence-based classification system in a sport in which little to no
130 previous research has been conducted presents a challenge. This can be addressed, at least in
131 part, by consulting experts who possess experiential knowledge in that sport. In the past,
132 Delphi studies have been performed as a structured and systematic method of garnering
133 expert opinions on a topic of interest (Hasson et al., 2000; Hasson & Keeney, 2011;
134 Thangaratinam & Redman, 2005). In some circumstances the approach is used to gain
135 consensus from experts but in this context, while understanding the level of agreement is
136 useful, the primary focus is to use a systematic approach to elicit opinions to guide future
137 research. The IPC requires a sport-specific athlete-centred approach, and using the Delphi
138 process from the outset allows for the structured input of athletes and coaches involved with
139 the specific sport; an approach that is recommended in the IPC/IBSA joint position statement
140 for research into classification for VI athletes (Mann & Ravensbergen, 2018). The primary
141 goal of research into classification is to underpin the continued development of fairer systems
142 that the international federations will implement, and athletes will accept. Other sports that
143 have begun to work towards evidence-based classification have used this process as a

144 valuable starting point (Krabben et al., 2019; Ravensbergen et al., 2018; Ravensbergen et al.,
145 2016). However, due to the need for sport-specific evidence, further consultation is required
146 with experts in VI football specifically. The aim of this study was therefore to establish
147 expert opinion on the needs of a sport-specific classification system for VI football, with a
148 specific focus on guiding research to develop an evidence-based MIC.

149 **Method**

150 **Participants**

151 A total of 18 participants (16.8 ± 10.2 years experience in international VI football,
152 see Table 2) formed the panel for this study. Due to the need to consider the unadapted form
153 of the sport to develop a single MIC for all classes and to ensure all perspectives were heard,
154 panellists with experience in both current B1 and B2/3 classes were included. The number of
155 participants and level of expertise was chosen based on previous research that has conducted
156 expert consultations in similar populations (Krabben et al., 2019). Skulmoski, Hartman and
157 Krahn (2007) also suggest that 10-15 participants is an appropriate size for a Delphi study in
158 a fairly homogenous sample. The panel was invited in consultation with the International
159 Blind Sport Federation (IBSA) who are the international sports federation responsible for the
160 administration of VI football. Panellists were required to have experience at international
161 level as a VI athlete (current or retired), coach, classifier, administrator (e.g. performance
162 director or classification lead) or referee (Table 2). Several panel members occupied multiple
163 roles. Panellists were recruited internationally and agreed that they had sufficiently proficient
164 English language skills to read and respond to the surveys. All participants provided informed
165 consent prior to taking part in the study. The university ethics committee granted ethical
166 approval.

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Table 2: Panel Characteristics

	N(%)
Continent	
Asia	5(28)
Europe	10(56)
South America	2(11)
Oceania	1(6)
Role in VI sport*	
Administrator	3(17)
Athlete	5(28)
Coach	7(39)
Classifier	2(11)
Referee	1(6)
Current class involvement	
B1 only	5(28)
B2/B3 only	2(11)
Both (B1 and B2/B3)	11(61)
Years of experience	
0-5	4(22)
6-10	2(11)
11-15	2(11)
>15	10(56)

168 ***Primary role if multiple roles were reported.**

169 **Procedure**

170 In order to access an international sample, a version of the Delphi process using
 171 online surveys was selected. Over a period of six months panellist responded to a series of
 172 three surveys that posed questions on a variety of topics via online survey software (Qualtrics
 173 Research Suite, Qualtrics, Provo, UT, United States). Panellists were then given three weeks
 174 to respond to each survey, with approximately one month elapsing between each survey. The
 175 full list of questions and responses can be found in the Supplementary Table 1.

176 **Consensus.** Delphi studies are often used to reach a consensus agreement on a topic,
 177 and while the primary purpose of this study is to guide future research for classification, it is
 178 still useful to be clear about when consensus is reached on a topic. There has been a range of
 179 consensus levels from 50 to 80% in previous Delphi studies (Hasson et al., 2000), with some
 180 suggesting rating different levels of consensus as low, medium or high (Biggin et al., 2017).
 181 Based on previous work in the area and the nature of our sample we set 70% agreement,

182 equating to 13 out of 18 responses, as the level at which consensus was reached. This is a
183 medium to high level of consensus. Participants who did not feel qualified to answer a
184 question were removed from consensus calculations.

185 **Survey Design.** The first survey was designed based on previous work in
186 classification for VI sport. This included the pertinent topics identified in previous Delphi
187 surveys from VI sport and the IPC/IBSA joint consensus statement on classification in VI
188 sport (e.g. Krabben et al., 2019; Mann & Ravensbergen, 2018; Ravensbergen et al., 2018;
189 Ravensbergen et al., 2016). For example, although not strictly a classification issue itself, the
190 placement of guides is an adaptation to the sport that needs to be accounted for in
191 classification research. The surveys consisted of a series of multiple-choice questions that
192 asked whether participants believe statements made about classification issues (options:
193 ‘Yes’, ‘No’, or ‘I don’t feel qualified to answer this question’) and allowed for qualitative
194 comments to explain answers to add further opinion. Participants were given detailed
195 explanations in lay language prior to answering any questions that included reference to
196 current procedures, policy, or terminology that may not be familiar. For example, current
197 MIC, current sport classes, measures of visual function, and aspects of performance were
198 clearly defined and explained prior to questions appearing in the relevant sections.

199 Following the first round, any questions that reached 70% consensus were considered
200 to be resolved and not asked in subsequent surveys. For the second and third surveys further
201 questions were developed based on topics that did not reach consensus, and the qualitative
202 comments provided in all sections in the previous round. To design these further questions
203 the lead researcher identified key themes that were mentioned by more than one panellist for
204 each question. These themes were then reflected upon with a co-author who had significant
205 prior experience in the Delphi process in VI sport. These authors then designed the questions
206 for the following round to address key issues identified by the panel. Previous questions

207 lacking consensus were reworded based on comments from the panel. When responding to
208 the second and third surveys, participants were presented with findings from the previous
209 round and were then asked the further questions that had been developed.

210 **Aspects of Football Performance.** Various studies have tested technical aspects of
211 the game in isolation (e.g. Ali et al., 2007) but there has been little work done to understand
212 how these affect the likelihood of a team winning a game. To start to identify potential links
213 between measurable individual performance variables and team performance, we utilised a
214 Work Domain Analysis for football conducted by McLean, Salmon, Gorman, Read, and
215 Solomon (2017). This technique aims to produce an in-depth description of the system under
216 analysis. This analysis produced four ‘functional purposes’ of the sport: (i) achieve desired
217 result; (ii) implement game plan; (iii) play in line with club ethos; and (iv) progressive team
218 improvement. The analysis then identifies values and priority measures that underpin these
219 purposes. Since classification should only be conducted based on the impact of impairment
220 on the outcome of competition, we focused on ‘achieve the desired result’ and the priority
221 measures leading to this. Because VI football is a modified version of futsal, we worked with
222 both a futsal and VI football coach and a former head of sport science from an international
223 football team. We discussed the priority measures that are relevant to futsal and the aspects of
224 individual performance that would underpin those desirable team outcomes. During this
225 process we also made sure to include aspects from the English FA’s *four-corners model* that
226 identifies technical, tactical, social and psychological underpinnings of an individual’s
227 performance. This group and the lead author met in person and agreed on an original list of
228 possible aspects of performance that could be used in the first round of the survey when
229 questioning the panel on this topic. All aspects of performance identified by the researchers
230 and the panel appear in Table 3.

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Results and Discussion

Eighteen experts participated in the first round, 15 in the second round, and 14 in the third round. Dropout occurred when a panellist failed to respond to a survey and any follow-up communication. In the event that a participant partially completed a survey, they were contacted and asked to complete it. If this was unsuccessful, only completed answers were included in percentage calculations. Participants were reminded before each survey that they should consider football for all VI athletes, rather than just B1 or B2/B3 athletes, unless prompted otherwise. The surveys consisted of ten sections based on the needs for developing an evidence-based classification system for VI Football (Mann & Ravensbergen, 2018; Ravensbergen et al., 2016).

1. Aims of classification

The panel were first asked whether they believed that the way vision impairment is currently classified in IBSA Football fulfils the aim to minimise the impact of the eligible impairment on competition (Tweedy & Vanlandewijck, 2011). In the first round 61% agreed the aim is only partially fulfilled and 17% believed the aim is not fulfilled at all. The remaining 22% believed the aim is fulfilled. This means that 78% of the panel agreed that the current system does not fully meet its aim and change is needed to improve the legitimacy of competition in VI football. A number of key issues were raised here in the qualitative comments including: (i) the subjective nature of vision tests with the requirement of honest responses from participants; (ii) a potential need for observation of function in football (observing whether athletes are using sight in the game) and daily living (are athletes reading signs or text on mobile phones?); and, (iii) most strikingly, there being no competition available for some B2 players who are too impaired to compete in the B2/B3 competition, but are not eligible to compete in the B1 game. These issues were explored further in other more

255 relevant sections of the survey (e.g. intentional misrepresentation, classification test
256 procedures and sport classes).

257 **Summary.** At present the classification system in VI football does not fully meet the
258 aims of the Paralympic movement to minimise the impact of impairment on the outcome of
259 competition. Key issues relating to misrepresentation, classes and test procedures have been
260 identified. Research is required to produce a more legitimate evidence-based system of
261 classification.

262 **2. Minimum Impairment Criteria**

263 In this section panellists were asked about the existing minimum level of impairment
264 required to take part in VI football. In Round 1, there was no consensus (63% agreed) that the
265 current MIC for visual acuity represents the least severe level of vision impairment that
266 would decrease performance. Only 55% agreed for visual field. 39% of panellists did not feel
267 qualified to comment on the MIC for visual field or visual acuity in Round 1. In the second
268 survey panellists were asked whether the current MIC allows players to compete whose
269 impairment does not truly impact their football performance. While 33% of the panel did not
270 feel qualified to comment, those who did respond reached consensus (70%) that the current
271 MIC for visual acuity does allow athletes to play whose impairment does not impair football
272 performance. This suggests there may be players involved in VI football who should not be
273 eligible to play the sport. The panel did not reach consensus about whether the current MIC
274 for visual field allows for players to compete whose impairment does not impact performance
275 (60% agreed). In the third round 79% of the panel agreed that any impairment at all to a
276 player's visual field would have a negative effect on football performance.

277 **Summary.** Responses and comments suggest a lack of understanding and consensus around
278 the established MIC and how it is related to performance. Consensus was reached that there

279 are eligible players whose impairment does not truly affect their performance. The number of
280 panellists who did not feel qualified to answer in this theme may stem from a lack of
281 evidence about the impairment-performance relationship in football, a lack of understanding
282 of the MIC itself, and/or a lack of familiarity with B2/B3 football for some in B1 football.
283 These findings will guide further research to develop an evidence-based MIC for VI football
284 and suggest resources should be provided for those involved in the sport to enhance
285 understanding.

286 **3. Sport Classes**

287 Once an athlete meets the minimum impairment criteria, they are allocated a sport
288 class based on the severity of their impairment (currently B1, B2 or B3 in most VI sports).
289 Many other team Para sports do not compete in separate classes but instead employ a points
290 system that allows all levels of impairment to compete together and includes a maximal
291 number of points to be on the court per team at any one point in time. Less impaired athletes
292 typically represent a higher number of points to improve the opportunities for athletes with
293 more severe impairments. In the first survey, panellists were initially asked whether they
294 believed that separate classes are necessary for VI football. 89% of the panel agreed that
295 classes are necessary. However, when asked whether a points system that combined the
296 current B3, B2 and B1 into a single competition would be desirable, 72% agreed that it would
297 not. The key reasons focussed on player safety and the opinion that the B1 players would be
298 at a significant disadvantage. However, a number of panellists suggested that a points system
299 might be a positive idea for the current B2/B3 (partially-sighted) game. In the second survey,
300 71% of the panel agreed that a points system would improve the equity of impact of
301 impairment on team performance in the current B2/B3 game.

302 When asked in the first survey whether a team of current B3 players would beat a
303 team of B2 players, 100% of the panel agreed they would. Similarly, 100% of the panel

304 agreed that a team of B2 players would beat a team of B1 players if none of the current B1
305 adaptations were in place (e.g. blindfolds, sound in the ball and kickboards around the pitch).
306 Panellists were then asked whether the impact of impairment on performance is reasonably
307 similar for all footballers within each of the individual classes. Consensus was not reached
308 for any of the current classes (B1, 53% yes; B2, 63% no; B3, 69% yes). The issue of variation
309 in performance within classes appears higher for the more severely impaired athletes. In the
310 second survey panellist were asked to respond as if all athletes had been classified fairly, 86%
311 of the panel agreed that in that case the B3 class would have comparable impact of
312 impairment on performance.

313 In Survey 1 a number of panellists raised the issue of the most severely impaired B2
314 players in the current system not being able to compete in either competition. When asked if
315 the current B2 players could compete equitably in the B2/B3 partially sighted game if
316 additional adaptations were added, 79% agreed they could not. When asked if those severely
317 impaired B2 athletes could compete equitably in the B1 competition with all adaptations in
318 place, 71% agreed they would. The majority of the panel (85%) preferred broadening the B1
319 competition to include the most severely impaired B2 players to be the most suitable solution
320 for those players who are too impaired to compete in the B2/B3 but not impaired enough for
321 B1 competition. This does, however, raise the issue that these players would then need to
322 wear a blindfold and would be unable to utilise their remaining sight.

323 **Summary.** The panel agreed that a class system is required in VI football, but that the
324 current classes allow too much variation in the impact of impairment on performance within
325 the classes. Panellists felt that the more impaired B2 players couldn't compete equitably in
326 any current form of competition.

327 **4. Measures of Visual Function**

328 All VI sports, aside from shooting, use only visual acuity and visual field to measure
329 an athlete's eligibility to compete. However, there are many other aspects of visual function
330 which may also be relevant to the sport that are not currently measured during classification.
331 For example, contrast sensitivity has been shown to be important for performance in VI
332 shooting (Allen et al., 2018) and is now subsequently incorporated into the classification
333 system for shooting. In Round 1 panellists were first asked whether they believed that visual
334 acuity and visual field are appropriate ways to assess the impact of VI on football
335 performance. Panellists agreed both measures were suitable (acuity 92%; field 93%).
336 However, when asked if they believed these are the only measures of visual function that
337 should be used in classification, 91% of the panel agreed they are not. The panel then rated
338 the importance to football performance of a selection of other visual functions that were
339 defined for them. Again, visual acuity and visual field rated highly, with agreement that those
340 measures are very or extremely important to football performance (88% and 84% agreement
341 respectively). Furthermore, 75% of the panel agreed contrast sensitivity and dynamic visual
342 acuity are also very or extremely important. A number of other measures of function came
343 close to consensus in Survey 1, including depth perception (69%), motion perception (69%)
344 and light sensitivity (69%). Therefore, in the second survey participants were asked to rate
345 whether the measures that had not reached consensus and the additional measures mentioned
346 in the comments were important enough to include in classification. Results are presented in
347 Table 3.

348 **Summary.** While visual acuity and visual field are likely to be important, the panel
349 clearly supported the need to establish whether additional measures of visual function, which
350 are likely to impact football performance, should be assessed during classification. Future
351 research should account for these and look to establish whether a single overarching measure

352 of function or different combinations of measures are most effective for classification in
353 football. This process led to the inclusion of contrast sensitivity for the first time in VI
354 classification for shooting (Allen et al., 2018).

Table 3: Importance ratings for measures of visual function given in the second survey.

Measures of visual function	Important enough to include in classification
Dynamic visual acuity	75%
Depth perception	75%
Motion perception	75%
Contrast sensitivity	73%
Light sensitivity	70%
Eye coordination	30%
Colour vision	18%

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356 **5. Classification Test procedures**

357 VI classification is currently based on the test results from the eye with the best visual
358 acuity and/or visual field whilst wearing optimal optical correction (e.g. spectacles or contact
359 lenses). This means the athletes who have spectacles or contact lenses must wear them during
360 classification, regardless of whether they use them during competition. The panel agreed
361 (73%) that classification should be based on the test results with best possible optical
362 correction if a classifier judges that correction could be reasonably used during play. In
363 round 1 the panel failed to reach consensus on whether classification should be based on the
364 results of the best eye (36%) or both eyes together (64%). In this section the main qualitative
365 comments raised were based on two key themes (i) the use of observation (classifiers viewing
366 players in activities outside of the standardised vision tests) during classification and (ii) the
367 need for test conditions during classification to represent game play as closely as possible.

368 In survey 2, following further explanation that the results from a single eye can be
369 either better or worse compared to both eyes, 93% of the panel agreed that classification
370 should be based on both eyes together. When questioned further about observation, 80% of

371 the panel believed that independent and *objective* information about the level of an
372 individual's impairment could be obtained through the process of observation. However, the
373 panel did not reach consensus as to whether this would add to standardised vision testing and
374 in what setting any observation should take place. In the final survey the panel reached
375 consensus that, even if standardised vision tests were as objective as possible, observation
376 could still add to the assessment (77%).

377 **Summary.** Panellists believed that testing should take place with the athlete wearing
378 their best possible optical correction, if the classifier deems it can be used during competition,
379 and should also be based on the results when testing both eyes together. Panellists felt that
380 observation may add to what can be measured using standardized vision tests.

381 **6. The Impact of VI on Aspects of Football Performance**

382 In order to experimentally establish the impairment-performance relationship, it is
383 important to understand which aspects of performance are likely to be affected by VI so
384 appropriate dependent measures can be assessed. This is a key challenge in team sports where
385 the impairment-performance relationship must be considered for individuals, while
386 understanding how changes in performance would affect the likelihood of the team winning.
387 Despite the wealth of football related literature in the domain of performance analysis, there
388 is no consensus on, or model of, key determinants of successful performance.

389 **Aspects of Performance Negatively Impacted.** In the first survey the panel were
390 presented with a list of aspects of football performance and asked whether they believed VI
391 would affect these, either positively or negatively, and whether there were any possible
392 aspects or performance they would like to add. However, consensus was not reached on
393 which aspects would be affected either negatively or positively. Some further aspects were
394 suggested in the qualitative comments. In survey 2, the question was reworded, and the

395 panellists were asked if they believed vision impairment would lead to a limitation in each of
396 the aspects of performance. The final list of aspects of performance is displayed in the
397 ‘aspects of football performance’ column in Table 4. Consensus on whether these aspects are
398 affected by VI is displayed in the ‘negatively affected by VI’ column in Table 4.

399 **Aspects of Performance Affected First.** Since the goal of establishing an evidence-
400 based MIC is to find the minimum level of impairment needed to impact performance, we
401 first needed to establish which aspects of performance would be first affected by VI.
402 Therefore, in round 1 panellists ranked the aspects of football performance that they thought
403 would be affected if a player began to develop vision impairment, with a rank of one for the
404 first aspect of performance affected and twelve for the last. These are displayed in the
405 ‘earliest affected’ column of Table 4. Panellists suggested in comments that ‘movement’ and
406 ‘executing set plays’ would also be affected.

407 **Aspects of Performance Most Important to Winning.** In round 2, to establish how
408 an impairment of individual performance will affect team outcome, panellists were asked to
409 rank the original aspects of performance plus the two suggested additions (movement and set
410 plays) from those most (rank 1) to least (rank 14) likely to impact the chance of winning a
411 match. These rankings are displayed in Table 4 in the ‘importance to winning’ column.

412 **Summary.** Technical skills of ball control, dribbling, and passing, as well as
413 perceptual-cognitive skills of spatial awareness, anticipation, and decision-making, were
414 ranked as the most likely to be affected by VI and are the most important for winning a game.
415 The aspects of performance that the panel agrees would be negatively affected by VI, and are
416 the earliest affected and most important to winning, should be prioritised in research into the
417 MIC and sport class allocation.

418

Table 4: Aspects of football performance ordered by the combined mean rank of first to be affected by VI in round 1 (1 first – 12 last) and combination of importance to winning in round 2 (1 most important – 14 least important). Aspects with agreement on being negatively affected by VI are in grey.

Aspect of football performance	Negatively affected by VI (% Yes)	Earliest affected (Mean rank)	Importance to winning (Mean rank)
Ball control	86	4.1	2.4
Dribbling	71	6.0	4.6
Passing	86	4.6	6.6
Spatial awareness	86	5.9	5.7
Anticipation	86	5.2	6.4
Shooting	57	6.9	5.2
Decision-making	71	6.7	5.6
Movement	79	-	7.3
Agility	50	7.6	8.6
Executing set plays	86	-	8.6
Attacking tactics	93	10.4	8.8
Communication	29	9.1	10.4
Sprinting	36	9.2	10.4
Defensive tactics	86	11.6	9.4

419

420 **7. Congenital and Acquired Impairments**

421 Previous work investigating issues in VI classification has identified the age at which
 422 an athlete acquires an impairment as a potential issue for consideration (Ravensbergen et al.,
 423 2018; Ravensbergen et al., 2016). The panel did reach consensus (88%) in survey 1 that the
 424 age at which impairment is acquired should not be taken into account in classification, and
 425 100% agreed players with congenital and acquired impairments should compete together.

426 When questioned further on this issue, our panel nearly reached consensus that the
 427 age at which impairment is acquired influences the impact of the impairment on performance
 428 (69%). However, there was disagreement on whether a congenital (27%) or acquired (33%)
 429 impairment would have an advantage or if the impact would be the same (40%). In round 2
 430 consensus was nearly reached again for a different question, with 69% of the panel agreeing
 431 that with extensive training VI athletes with the same level of impairment are able to reach
 432 the same skill level regardless of when the impairment was acquired. When questioned on

433 whether the benefits during classification of accounting for when the impairment was
434 acquired would outweigh the complexity of inclusion in classification, there was no
435 consensus for either B1 (62% no) or partially sighted (69% no) competitions.

436 **Summary.** The panel failed to reach agreement on whether a player with a congenital
437 or acquired impairment would have an advantage. However, there was consensus that this
438 should not be accounted for in classification.

439 **8. Goalkeepers and Guides**

440 In both of the existing competition classes, goalkeepers are not required to have vision
441 impairment and so they effectively act as guides while also actively taking part in the game.
442 Furthermore, coaches can verbally guide players when the ball enters the middle third of the
443 field, and a third guide is placed behind the opponent's goal that aids with attacking play such
444 as using sound to locate the goal for shooting. The panel agreed that these goal guides are
445 necessary for functional game play in both B1 (93%) and B2/B3 competitions (71%).
446 Similarly, the panel agreed that goalkeepers without impairment are also necessary for
447 functional game play in B1 (93%) and B2/B3 competitions (73%). In sum, 93% of the panel
448 agreed that the goalkeeper can make a significant contribution to team performance, but only
449 60% agreed that a VI team could win a game simply because they have a highly-skilled
450 sighted goal-keeper. In survey 2 the panel confirmed that they believe the rules for
451 goalkeepers should remain the same for both B1 (92%) and B2/B3 (93%) competitions. A
452 majority (73%) also agreed that a B2 player would need a goal guide in order to be able to
453 score. The comments following these questions focused on goalkeepers and guides playing a
454 significant role in player safety and enhancing the quality of the game.

455 **Summary.** The panel believes that the rules relating to guides and goalkeepers should
456 remain the same.

457 **9. Blindfolds**

458 Footballers who play in the B1 competition are required to play with blindfolds
459 irrespective of any remaining vision they may have. The B2/B3 players play without
460 blindfolds. The use of blindfolds is a contentious issue across VI sport (Mann &
461 Ravensbergen, 2018). In round 1, 100% of the panel agreed that blindfolds are a fair way of
462 equalising the impact of impairment on performance for players in the B1 class (i.e. to
463 equalise those with some and those with no remaining functional vision). The panel did not
464 reach consensus on whether blindfolds should be worn by all players if a single competition
465 for all classes were to be created (38% no, 62% I don't think a combined competition is
466 feasible at all). The panel also did not reach consensus (25% yes, 44% no, 31% it depends on
467 the player) on whether B2/B3 players would want to compete with B1 adaptations such as
468 blindfolds if it enhanced their likelihood of competing in the Paralympic Games (all B2/B3
469 players on the panel said they would not).

470 In survey 2, to address the issue of the most severely impaired B2 players lacking
471 adequate competition, the panel were asked if blindfolds would still be a fair way to equalise
472 the impact of impairment on performance if the evidence suggests they should be placed in
473 the B1 competition. 93% agreed it would be.

474 **Summary.** The panel believes blindfolds are a fair way to create equitable
475 competition in the current B1 class.

476 **10. Intentional Misrepresentation**

477 Intentional misrepresentation (IM) refers to when athletes make themselves appear to
478 be more impaired than they actually are by deliberately under-performing during
479 classification tests. This is a serious offense and can incur strong penalties due to the potential
480 impact on the legitimacy of para-sport (IPC, 2015). IM is a particular issue in VI sport

481 because vision tests are based on athletes reporting what they can see. Here, in round 1, 87%
 482 of the panel agreed that IM occurs in VI football. Furthermore, 100% agree that it remains
 483 necessary to use blindfolds in B1 football to prevent IM. In addition, 93% of the panel agreed
 484 that the classification process should improve to minimise IM. Qualitative comments
 485 suggested potential solutions and improvements in the system that could address issues
 486 related to IM. In survey 2 the panel were given these possible interventions and asked to rate
 487 how effective they might be (Table 5). Two of the most effective, namely (i) consistent
 488 qualifications for classifiers, and (ii) transparent procedures, seem feasible in the shorter
 489 terms. However, introducing more objective vision tests may require a significant body of
 490 research.

491 **Summary.** The panel believes that intentional misrepresentation does occur in VI
 492 Football but can be countered with a number of possible changes to the classification process.

493

Table 5: Methods to address intentional misrepresentation and their possible effectiveness from highest to lowest

Methods to address intentional misrepresentation	Extremely effective	Very effective	Moderately effective	Slightly effective	Not effective at all	Level of consensus
Require consistent qualifications across all classifiers	60%	40%	0%	0%	0%	100% very to extremely
Introduce more transparent classification procedures	40%	27%	27%	0%	7%	94% extremely to moderately
Introduce more objective vision tests	27%	40%	27%	0%	7%	94% extremely to moderately
Incorporate out of competition testing at centralised venues	20%	40%	33%	0%	7%	93% extremely to moderate
Include observation in classification	40%	27%	13%	0%	20%	80% extremely to moderately

494

Conclusion

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This study aimed to gather expert opinion on the needs of a sport-specific classification system for VI football. It is the first study to systematically collect information from international experts to inform the direction for future experimental research in VI football and is the first step to building an evidence-based system of classification. In line with other VI sports, the panel did not believe that the current system fully meets the aim of classification - to minimise the impact of impairment on performance. However, issues identified have differed from other sports. For example, the panel strongly agreed that whether an impairment is acquired or congenital should not be accounted for in classification. This is in contrast to the opinions on the issue in previous work in other VI sport (Ravensbergen et al., 2018; Ravensbergen et al., 2016).

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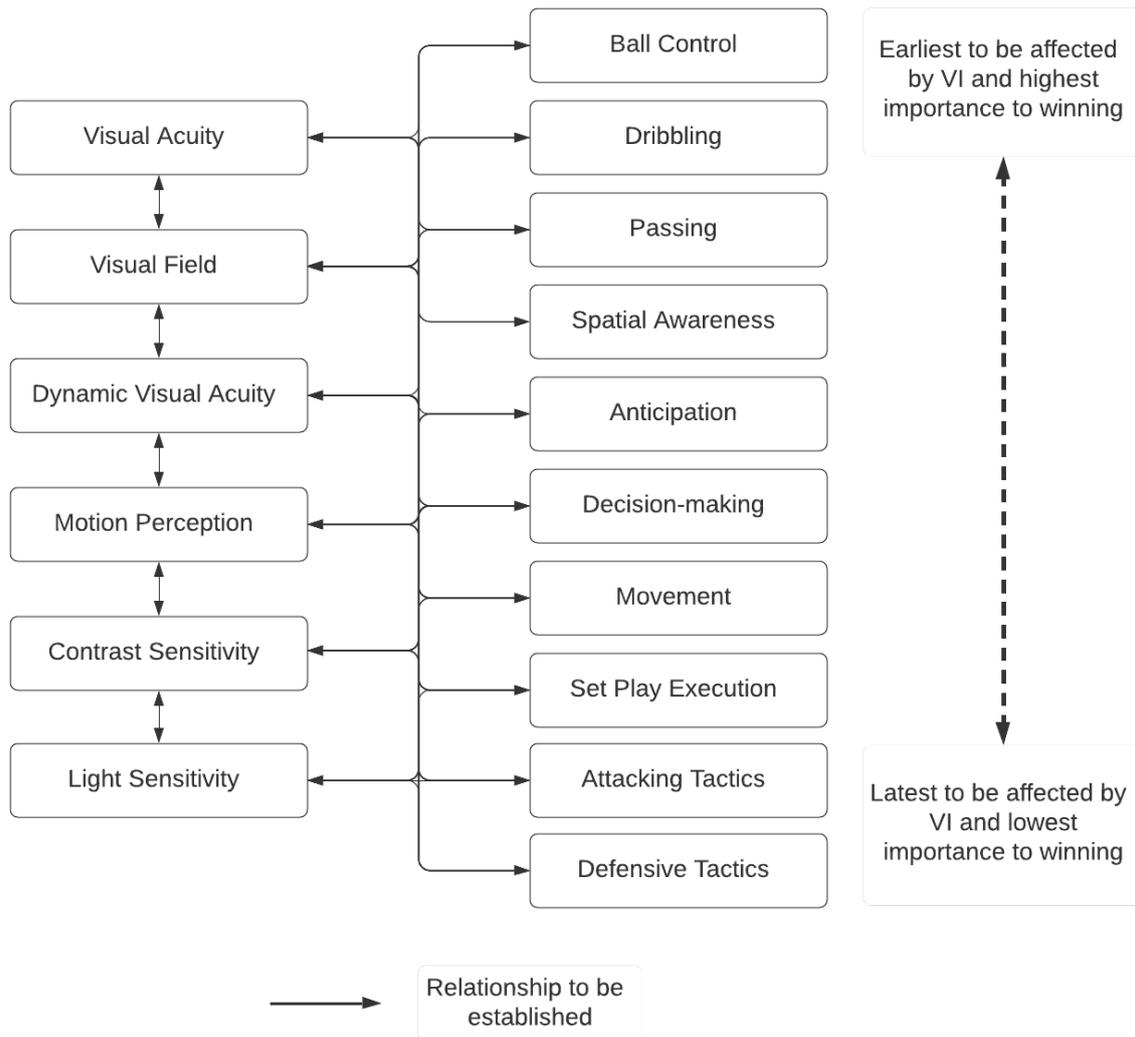
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Vitaly, this study outlines the two primary needs for modelling the impairment-performance relationship in VI football, namely, the aspects of visual function likely to impact performance, and the aspects of performance that are likely to be impacted (Mann & Ravensbergen, 2018). Figure 1 displays all measures of impairment the panel agreed would likely affect performance and all aspects of performance the panel agreed would likely be affected by VI. The relationships between these need to be established in future research to develop an understanding of the impairment-performance relationship and to develop an evidence-based system of classification.



514

515 Figure 1. Model for research to establish the impairment-performance relationship in
 516 VI football. The model displays all measures of visual function and aspects of
 517 performance that reached consensus in this study.

518

519 Figure 1 focuses on how visual function could affect performance in unadapted futsal.
 520 This is because it is crucial for a single MIC to be established in research using the unadapted
 521 form of a sport (Mann, & Ravensbergen, 2018). Using the unadapted version of the sport
 522 allows researchers to establish the point at which a vision impairment causes a decrement to
 523 performance in the sport, and at which an athlete should, therefore, be eligible for the VI

524 version of the sport. While these aspects of performance and visual function may appear
525 more relevant for athletes with remaining vision, they also serve an important purpose for
526 those with severe vision impairment. It is probable that, without any adaptation (e.g. sound in
527 the ball), some athletes with severe vision impairment would not be able to perform these
528 skills at all. If this is the case, it would produce evidence for a level of impairment at which
529 athletes cannot compete with their sight (a potential class boundary). When investigating if
530 more classes are needed within for players who cannot compete with sight, it may be
531 necessary to identify different aspects of performance more relevant to an adapted version of
532 the game.

533 Overall, the Delphi process has established opinion on a variety of further issues that
534 will be important as the sport moves toward evidence-based classification. A considerable
535 proportion of players and coaches suggested that they did not feel qualified to answer
536 questions relating specific measures of vision to performance (e.g., the suitability of the
537 current MIC, and the levels of impairment the impact performance). This exemplifies both
538 the need for evidence of the impairment-performance relationship in football (Figure 1), as
539 well as the need to improve education available to those involved in the sport on
540 classification processes. A further key issue is the possibility that a group of eligible athletes
541 who are the most impaired in the B2 class are currently unable to compete equitably in either
542 of the current competitions. This issue should be addressed by future research that
543 investigates sport classes, focusing on the two possible solutions that reached consensus
544 (expansion of the current B1 class or a point system based B2/B3 game).

545 Further key issues, relevant to all current classes, centred on the procedures used
546 during classification, such as the need for testing with both eyes and best correction, and the
547 potential use of observation in classification. This was related to the issue of intentional
548 misrepresentation, which the panel agreed does happen in VI football. This study offers a

549 starting point for future research to allow the VI version of the world's most popular sport to
550 develop the required sport-specific evidence-based system, minimise the impact of
551 impairment on performance, and attract a potentially new population of players to the game
552 who may be discouraged by (perceived) disadvantages experienced using the existing
553 classification system.

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